Popular Sovereignty Should Settle the
Slavery Question (1858)
Stephen A. Douglas (1813–1861)

Stephen A. Douglas, U.S. senator from Illinois, was one of America’s leading political figures of the 1850s. Today he is best remembered for his political rivalry with Abraham Lincoln.

Elected to the U.S. Senate in 1846, Douglas played major roles in passing the Compromise of 1850 and the Kansas-Nebraska Act of 1854—both attempts by Congress to resolve the issue of legalizing slavery in America’s western territories. Douglas’s sponsorship of these laws, especially the Kansas-Nebraska Act, positioned him as the champion of “popular sovereignty”—the idea that territorial settlers should at some point make their own decision whether to legalize slavery.

By 1858 the doctrine of popular sovereignty was under attack from several quarters. For four years the territory of Kansas had been beset by violent confrontations between proslavery and abolitionist settlers who sought to influence the territory’s decision on slavery. The Supreme Court had ruled in 1857 in the Dred Scott case that Congress lacked the authority to exclude slavery from the territories—a decision that many people argued made slavery legal in all territories regardless of the desires of their inhabitants. Eventually, the controversy over slavery and popular sovereignty helped give birth to a new political party. The Republican Party was formed to oppose the spread of slavery into the territories; it fielded as its candidate for Douglas’s senatorial seat in 1858 a relatively unknown lawyer named Abraham Lincoln.

Lincoln and Douglas held a series of seven celebrated debates on the future of slavery and of America. The following viewpoint is from Douglas’s opening speech at the last debate, which was held in Alton, Illinois, on October 15, 1858. In the speech Douglas reviews what he regards as the basic issues of the debate, and makes his case for popular sovereignty as the true democratic and constitutional alternative to civil war. Douglas won the senatorial race, but two years later was defeated by Lincoln in the 1860 election for president.

What does Douglas argue to be Lincoln’s three main errors? Why, according to Douglas, are blacks not referred to in the Declaration of Independence’s claim that “all men are created equal”? In 1860 Douglas was unable to garner Southern support in his campaign for the presidency; what clues do the excerpts here provide as to why Southerners would not support him?

It is now nearly four months since the canvass between Mr. Lincoln and myself commenced. On the sixteenth of June the Republican Convention assembled at Springfield and nominated Mr. Lincoln as their candidate for the United States Senate, and he, on that occasion, delivered a speech in which he laid down what he understood to be the Republican creed and the platform on which he proposed to stand during the contest.

The principal points in that speech of Mr. Lincoln’s were: First, that this government could not endure permanently divided into free and slave states, as our fathers made it; that they must all become free or all become slave; all become one thing or all become the other, otherwise this Union could not continue to exist. I give you his opinions almost in the identical language he used. His second proposition was a crusade against the Supreme Court of the United States because of the Dred Scott decision; urging as an especial reason for his opposition to that decision that it deprived the Negroes of the rights and benefits of that clause in the Constitution of the United States which guarantees to the citizens of each state all the rights, privileges, and immunities of the citizens of the several states.

“...This Union was established on the right of each state to do as it pleased on the question of slavery and every other question.”

On the tenth of July I returned home and delivered a speech to the people of Chicago. In that speech I joined issue with Mr. Lincoln on the points which he had presented. Thus there was an issue clear and distinct made up between us on these two propositions laid down in the speech of Mr. Lincoln at Springfield and controverted by me in my reply to him at Chicago.

On the next day, the eleventh of July, Mr. Lincoln replied to me at Chicago, explaining at some length, and reaffirming the positions which he had taken in his Springfield speech. In that Chicago speech he even went further than he had before and uttered...
sentiments in regard to the Negro being on an equality with the white man... He insisted, in that speech, that the Declaration of Independence included the Negro in the clause, asserting that all men were created equal, and went so far as to say that if one man was allowed to take the position that it did not include the Negro, others might take the position that it did not include other men. He said that all these distinctions between this man and that man, this race and the other race, must be discarded, and we must all stand by the Declaration of Independence, declaring that all men were created equal.

**Lincoln's Three Errors**

The issue thus being made up between Mr. Lincoln and myself on three points, we went before the people of the state... In my speeches I confined myself closely to those three positions which he had taken, controvverting his proposition that this Union could not exist as our fathers made it, divided into free and slave states, controvverting his proposition of a crusade against the Supreme Court because of the Dred Scott decision, and controvverting his proposition that the Declaration of Independence included and meant the Negroes as well as the white men when it declared all men to be created equal... I took up Mr. Lincoln's three propositions in my several speeches, analyzed them, and pointed out what I believed to be the radical errors contained in them. First, in regard to his doctrine that this government was in violation of the law of God, which says that a house divided against itself cannot stand, I repudiated it as a slander upon the immortal framers of our Constitution. I then said, I have often repeated, and now again assert, that in my opinion our government can endure forever, divided into free and slave states as our fathers made it—each state having the right to prohibit, abolish, or sustain slavery, just as it pleases. This government was made upon the great basis of the sovereignty of the states, the right of each state to regulate its own domestic institutions to suit itself, and that right was conferred with the understanding and expectation that, inasmuch as each locality had separate interests, each locality must have different and distinct local and domestic institutions, corresponding to its wants and interests. Our fathers knew when they made the government that the laws and institutions which were well adapted to the Green Mountains of Vermont were unsuited to the rice plantations of South Carolina. They knew then, as well as we know now, that the laws and institutions which would be well adapted to the beautiful prairies of Illinois would not be suited to the mining regions of California. They knew that in a republic as broad as this, having such a variety of soil, climate, and interest, there must necessarily be a corresponding variety of local laws—the policy and institutions of each state adapted to its condition and wants. For this reason this Union was established on the right of each state to do as it pleased on the question of slavery and every other question; and the various states were not allowed to complain of, much less interfere with, the policy of their neighbors...

You see that if this abolition doctrine of Mr. Lincoln had prevailed when the government was made, it would have established slavery as a permanent institution, in all the states, whether they wanted it or not, and the question for us to determine in Illinois now as one of the free states is whether or not we are willing, having become the majority section, to enforce a doctrine on the minority which we would have resisted with our heart's blood had it been attempted on us when we were in a minority. How has the South lost her power as the majority section in this Union, and how have the free states gained it, except under the operation of that principle which declares the right of the people of each state and each territory to form and regulate their domestic institutions in their own way. It was under that principle that slavery was abolished in New Hampshire, Rhode Island, Connecticut, New York, New Jersey, and Pennsylvania; it was under that principle that one-half of the slaveholding states became free; it was under that principle that the number of free states increased until, from being one out of twelve states, we have grown to be the majority of states of the whole Union, with the power to control the House of Representatives and Senate, and the power, consequently, to elect a President by northern votes without the aid of a southern state. Having obtained this power under the operation of that great principle, are you now prepared to abandon the principle and declare that merely because we have the power you will wage a war against the southern states and their institutions until you force them to abolish slavery everywhere...?

**A Time for Compromise**

My friends, there never was a time when it was as important for the Democratic party, for all national men, to rally and stand together as it is today. We find all sectional men giving up past differences and continuing the one question of slavery, and, when we find sectional men thus uniting, we should unite to resist them and their treasonable designs. Such was the case in 1850, when [Henry] Clay left the quiet and peaceful of his home and again entered upon public life to quell agitation and restore peace to a distracted Union. Then we Democrats, with [Lewis] Cass at our head, welcomed Henry Clay, whom the whole nation regarded as having been preserved by God for the times. He became our leader in that great fight [to
pass the Compromise of 1850], and we rallied around
him the same as the Whigs rallied around "Old Hickory" [Democratic
president Andrew Jackson] in 1832
to put down nullification [an attempt by South Car-
olina to declare federal tariff laws "null and void"
within its borders]. Thus you see that whilst Whigs
and Democrats fought fearlessly in old times about
banks, the tariff, distribution, the specie circular, and
the sub-treasury, all united as a band of brothers
when the peace, harmony, or integrity of the Union
was imperiled. It was so in 1850, when abolitionism
had even so far divided this country, North and
South, as to endanger the peace of the Union; Whigs
and Democrats united in establishing the compro-
mise measures of that year and restoring tranquillity
and good feeling. These measures passed on the joint
action of the two parties. They rested on the great
principle that the people of each state and each terri-
tory should be left perfectly free to form and regulate
their domestic institutions to suit themselves. You
Whigs and we Democrats justified them in that
principle. In 1854, when it became necessary to organize
the territories of Kansas and Nebraska, I brought for-
ward the bill on the same principle. In the Kansas-
Nebraska Bill you find it declared to be the true
intent and meaning of the act not to legislate slavery
into any state or territory, nor to exclude it therefrom,
but to leave the people thereof perfectly free to form
and regulate their domestic institutions in their own
way. I stand on that same platform in 1858 that I did
in 1850, 1854, and 1856.

I say to you that there is but one hope, one safety,
for this country, and that is to stand immovable by
that principle which declares the right of each state
and each territory to decide these questions for
themselves. This government was founded on that
principle and must be administered in the same
sense in which it was founded.

Declaration of Independence for Whites

But the Abolition party really think that under the
Declaration of Independence the Negro is equal to
the white man and that Negro equality is an inalien-
able right conferred by the Almighty, and hence that
all human laws in violation of it are null and void.
With such men it is no use for me to argue. I hold
that the signers of the Declaration of Independence
had no reference to Negroes at all when they
declared all men to be created equal. They did not
mean Negro, nor the savage Indians, nor the Fiji
Islanders, nor any other barbarous race. They were
speaking of white men. They alluded to men of
European birth and European descent—to white
men and to none others—when they declared that
doctrine. I hold that this government was established
on the white basis. It was established by white men
for the benefit of white men and their posterity for-
ever and should be administered by white men and
none others. But it does not follow, by any means,
that merely because the Negro is not a citizen, and
merely because he is not our equal, that, therefore,
he should be a slave. On the contrary, it does follow
that we ought to extend to the Negro race, and to all
other dependent races all the rights, all the privi-
leges, and all the immunities which they can exercise
consistently with the safety of society. Humanity
requires that we should give them all these privile-
ges; Christianity commands that we should extend
those privileges to them. The question then arises:
What are those privileges and what is the nature and
extent of them. My answer is that that is a question
which each state must answer for itself. We in Illinois
have decided it for ourselves. We tried slavery, kept
it up for twelve years, and, finding that it was not
profitable, we abolished it for that reason, and
became a free state. We adopted in its stead the pol-
icy that a Negro in this state shall not be a slave and
shall not be a citizen. We have a right to adopt that
policy. For my part I think it is a wise and sound pol-
icy for us. You in Missouri must judge for yourselves
whether it is a wise policy for you. If you choose to
follow our example, very good; if you reject it, still
well, it is your business, not ours. So with Kentucky.
Let Kentucky adopt a policy to suit herself. If we do
not like it, we will keep away from it, and if she does
not like ours let her stay at home, mind her own busi-
ness and let us alone. If the people of all the states
will act on that great principle, and each state mind
its own business, attend to its own affairs, take care
of its own Negroes, and not meddle with its neigh-
bors, then there will be peace between the North
and the South, the East and the West, throughout
the whole Union. Why can we not thus have peace?
Why should we thus allow a sectional party to agitate
this country, to array the North against the South,
and convert us into enemies instead of friends,
merely that a few ambitious men may ride into
power on a sectional hobby?

VIEWPOINT 33B

Slavery Should Not Be
Allowed to Spread (1858)
Abraham Lincoln (1809–1865)

Abraham Lincoln's election to the presidency in
1860 was due in part to the national prominence he
gained while campaigning unsuccessfully for the

From Political Debates Between Hon. Abraham Lincoln and Hon. Stephen
A. Douglas, in the Celebrated Campaign of 1858; published by Follett,
Foster & Co., 1860, for the Ohio Republican State Central Committee.
U.S. Senate in 1858. During the 1858 senatorial contest, Lincoln and his opponent, incumbent Illinois senator Stephen A. Douglas, held a series of seven public debates in which the main issues discussed were slavery and the future of the American nation.

Lincoln, a self-taught lawyer who had served a term in Congress and had established a successful and busy legal practice, opened his senatorial campaign with a famous speech in Springfield, Illinois. Quoting a passage from the Bible, Lincoln stated:

“A house divided against itself cannot stand.” I believe this government cannot endure, permanently, half slave and half free. . . . It will become all one thing, or all the other.

This statement and others by him were attacked by Douglas, who accused Lincoln of being a radical, a “Black Republican” who wished to abolish slavery in the Southern states and promote racial equality and whose policies would lead the nation into war. In his debates with Douglas, Lincoln denied all of these charges. The following viewpoint is taken from Lincoln’s last speech in the debates, given in Alton, Illinois, on October 15, 1858.

On what issues does Lincoln express agreement with his opponent, Stephen A. Douglas? What does he say is their fundamental difference? What position does Lincoln take on the abolition of slavery?

I t is not true that our fathers, as Judge Douglas assumes, made this government part slave and part free. Understand the sense in which he puts it. He assumes that slavery is a rightful thing within itself—was introduced by the framers of the Constitution. The exact truth is that they found the institution existing among us, and they left it as they found it. But, in making the government, they left this institution with many clear marks of disapproval upon it. They found slavery among them, and they left it among them because of the difficulty—the absolute impossibility—of its immediate removal. And when Judge Douglas asks me why we cannot let it remain part slave and part free, as the fathers of the government made it, he asks a question based upon an assumption which is itself a falsehood; and I turn upon him and ask him the question, when the policy that the fathers of the government had adopted in relation to this element among us was the best policy in the world—the only wise policy—the only policy that we can ever safely continue upon—that will ever give us peace, unless this dangerous element masters us all and becomes a national institution—I turn upon him and ask him why he could not leave it alone. I turn and ask him why he was driven to the necessity of introducing a new policy in regard to it.

. . . I ask, too, of Judge Douglas and his friends why we shall not again place this institution upon the basis on which the fathers left it. I ask you, when he infers that I am in favor of setting the free and slave states at war, when the institution was placed in that attitude by those who made the Constitution, did they make any war? If we had no war out of it, when thus placed, wherein is the ground of belief that we shall have war out of it if we return to that policy? Have we had any peace upon this matter springing from any other basis? I maintain that we have not. I have proposed nothing more than a return to the policy of the fathers.

I confess, when I propose a certain measure of policy, it is not enough for me that I do not intend anything evil in the result, but it is incumbent on me to show that it has not a tendency to that result. I have met Judge Douglas in that point of view. I have not only made the declaration that I do not mean to produce a conflict between the states, but I have tried to show by fair reasoning, and I think I have shown to the minds of fair men, that I propose nothing but what has a most peaceful tendency. The quotation that I happened to make in that Springfield speech, that “a house divided against itself cannot stand,” and which has proved so offensive to the Judge, was part and parcel of the same thing. He tries to show that variety in the domestic institutions of the different states is necessary and indispensable. I do not dispute it. I have no controversy with Judge Douglas about that. . . .

States and Territories

The Judge alludes very often in the course of his remarks to the exclusive right which the states have to decide the whole thing [slavery] for themselves. I agree with him very readily that the different states have that right. He is but fighting a man of straw when he assumes that I am contending against the right of the states to do as they please about it. Our controversy with him is in regard to the new territories. We agree that when the states come in as states they have the right and the power to do as they please. We have no power as citizens of the free states, or in our federal capacity as members of the federal Union through the general government, to disturb slavery in the states where it exists.

We profess constantly that we have no more inclination than belief in the power of the government to disturb it; yet we are driven constantly to defend ourselves from the assumption that we are warring upon the rights of the states. What I insist upon is that the new territories shall be kept free from it while in the territorial condition. Judge Douglas assumes that we have no interest in them, that we have no right whatever to interfere. I think we have some interest. I think that as white men we have.
Do we not wish for an outlet for our surplus population, if I may so express myself? Do we not feel an interest in getting to that outlet with such institutions as we would like to have prevail there? If you go to the territory opposed to slavery, and another man comes upon the same ground with his slaves, upon the assumption that the things are equal, it turns out that he has the equal right all his way, and you have no part of it your way. If he goes in and makes it a slave territory and, by consequence, a slave state, is it not time that those who desire to have it a free state were on equal ground?

"[Slavery] should, as far as may be, be treated as a wrong, and one of the methods of treating it as a wrong is to make provision that it shall grow no larger."

Let me suggest it in a different way. How many Democrats are there about here who have left slave states and come into the free state of Illinois to get rid of the institution of slavery? I reckon there are a thousand and one. I will ask you, if the policy you are now advocating had prevailed when this country was in a territorial condition, where would you have gone to get rid of it? Where would you have found your free state or territory to go to? And when, hereafter, for any cause, the people in this place shall desire to find new homes, if they wish to be rid of the institution, where will they find the place to go to? . . .

Now irrespective of the moral aspect of this question as to whether there is a right or wrong in enslaving a Negro, I am still in favor of our new territories being in such a condition that white men may find a home—may find some spot where they can better their condition—where they can settle upon new soil and better their condition in life. I am in favor of this not merely (I must say it here as I have elsewhere) for our own people who are born amongst us, but as an outlet for free white people everywhere, the world over—in which Hans and Baptiste and Patrick, and all other men from all the world, may find new homes and better their conditions in life.

The Real Issue

I have stated upon former occasions, and I may as well state again, what I understand to be the real issue in this controversy between Judge Douglas and myself. On the point of my wanting to make war between the free and the slave states, there has been no issue between us. So, too, when he assumes that I am in favor of introducing a perfect social and political equality between the white and black races. These are false issues, upon which Judge Douglas has tried to force the controversy. There is no foundation in truth for the charge that I maintain either of these propositions. The real issue in this controversy—the one pressing upon every mind—is the sentiment on the part of one class that looks upon the institution of slavery as a wrong and of another class that does not look upon it as a wrong. The sentiment that contemplates the institution of slavery in this country as a wrong is the sentiment of the Republican party. It is the sentiment around which all their actions—all their arguments circle—from which all their propositions radiate. They look upon it as being a moral, social, and political wrong; and, while they contemplate it as such, they nevertheless have due regard for its actual existence among us, and the difficulties of getting rid of it in any satisfactory way and to all the constitutional obligations thrown about it. Yet having a due regard for these, they desire a policy in regard to it that looks to its not creating any more danger. They insist that it should, as far as may be, be treated as a wrong, and one of the methods of treating it as a wrong is to make provision that it shall grow no larger. They also desire a policy that looks to a peaceful end of slavery at some time as being wrong. These are the views they entertain in regard to it as I understand them; and all their sentiments—all their arguments and propositions—are brought within this range. I have said, and I repeat it here, that if there be a man amongst us who does not think that the institution of slavery is wrong in any one of the aspects of which I have spoken, he is misplaced and ought not to be with us. And if there be a man amongst us who is so impatient of it as a wrong as to disregard its actual presence among us and the difficulty of getting rid of it suddenly in a satisfactory way, and to disregard the constitutional obligations thrown about it, that man is misplaced if he is on our platform. We disclaim sympathy with him in practical action. He is not placed properly with us.

On this subject of treating it as a wrong, and limiting its spread, let me say a word. Has anything ever threatened the existence of this Union save and except this very institution of slavery? What is it that we hold most dear amongst us? Our own liberty and prosperity. What has ever threatened our liberty and prosperity save and except this institution of slavery? If this is true, how do you propose to improve the condition of things by enlarging slavery—by spreading it out and making it bigger? You may have a wen or cancer upon your person and not be able to cut it out lest you bleed to death; but surely it is no way to cure it, to engraft it and spread it over your whole body. That is no proper way of treating what you
regard a wrong. You see this peaceful way of dealing
with it as a wrong—restricting the spread of it, and
not allowing it to go into new countries where it has
not already existed. That is the peaceful way, the old-
fashioned way, the way in which the fathers them-
selves set us the example.

Is Slavery Wrong?
On the other hand, I have said there is a sentiment
which treats it as not being wrong. That is the Demo-
cratic sentiment of this day. I do not mean to say that
every man who stands within that range positively
asserts that it is right. That class will include all who
positively assert that it is right, and all who like Judge
Douglas treat it as indifferent and do not say it is
either right or wrong. These two classes of men fall
within the general class of those who do not look
upon it as a wrong ...

The Democratic policy in regard to that institution
will not tolerate the merest breath, the slightest hint,
of the least degree of wrong about it. Try it by some
of Judge Douglas' arguments. He says he "don't care
whether it is voted up or voted down" in the terri-
itories. I do not care myself in dealing with that expres-
sion, whether it is intended to be expressive of his
individual sentiments on the subject or only of the
national policy he desires to have established. It is
alike valuable for my purpose. Any man can say that
who does not see anything wrong in slavery, but no
man can logically say it who does see a wrong in it;
because no man can logically say he does not care
whether a wrong is voted up or voted down. He may
say he does not care whether an indifferent thing is
voted up or down, but he must logically have a
choice between a right thing and a wrong thing. He
contends that whatever community wants slaves has
a right to have them. So they have if it is not a wrong.
But if it is a wrong, he cannot say people have a right
to do wrong. He says that, upon the score of equal-
ty, slaves should be allowed to go in a new territory,
lke other property. This is strictly logical if there is
no difference between it and other property. If it and
other property are equal, his argument is entirely
logical. But if you insist that one is wrong and the
other right, there is no use to institute a comparison
between right and wrong. You may turn over every-
thing in the Democratic policy from beginning to
end, whether in the shape it takes on the statute
book, in the shape it takes in the Dred Scott deci-
sion, in the shape it takes in conversation, or the
shape it takes in short maxim-like arguments—it
everywhere carefully excludes the idea that there is
anything wrong in it.
That is the real issue. That is the issue that will
continue in this country when these poor tongues of
Judge Douglas and myself shall be silent. It is the
eternal struggle between these two principles—right
and wrong—throughout the world. They are the two
principles that have stood face to face from the
beginning of time and will ever continue to struggle.
The one is the common right of humanity and the
other the divine right of kings. It is the same princi-
ple in whatever shape it develops itself. It is the same
spirit that says, "You work and toil and earn bread,
and I'll eat it." No matter in what shape it comes,
whether from the mouth of a king who seeks to
bestrde the people of his own nation and live by the
fruit of their labor, or from one race of men as an
apology for enslaving another race, it is the same
tyranical principle.

For Further Reading
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